

116TH CONGRESS  
2D SESSION

# H. R. 5817

To amend title XXVII of the Public Health Service Act, the Internal Revenue Code of 1986, and the Employee Retirement Income Security Act of 1974 to require health plans to provide to participants, beneficiaries, and enrollees an advanced explanation of benefits with respect to items and services scheduled to be received from providers and facilities and to amend title XI of the Social Security Act to require health care providers and health care facilities to provide good faith estimates of the expected charges for furnishing such items and services.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 7, 2020

Mr. NUNES (for himself and Mr. PASCRELL) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means, and Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend title XXVII of the Public Health Service Act, the Internal Revenue Code of 1986, and the Employee Retirement Income Security Act of 1974 to require health plans to provide to participants, beneficiaries, and enrollees an advanced explanation of benefits with respect to items and services scheduled to be received from providers and facilities and to amend title XI of the Social Security Act to require health care providers and health care facilities to provide good faith estimates of

the expected charges for furnishing such items and services.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Fair and Honest Ad-  
5   vance Cost Estimate for Patients Act of 2020”.

6   **SEC. 2. ADVANCED EXPLANATION OF BENEFITS.**

7       (a) HEALTH PLAN REQUIREMENTS.—

8           (1) PUBLIC HEALTH SERVICE ACT AMEND-  
9       MENT.—Subpart II of part A of title XXVII of the  
10      Public Health Service Act (42 U.S.C. 300gg–11 et  
11      seq.) is amended by adding at the end the following  
12      new section:

13   **“SEC. 2730. ADVANCED EXPLANATION OF BENEFITS.**

14       “(a) IN GENERAL.—Beginning on January 1, 2022,  
15   each health plan shall, with respect to a notification sub-  
16   mitted under section 1128A(t)(1)(B) of the Social Secu-  
17   rity Act by a health care provider or health care facility,  
18   respectively, to the health plan for a participant, bene-  
19   ficiary, or enrollee under such health plan scheduled to  
20   receive an item or service from the provider or facility,  
21   not later than 1 business day (or, in the case such item  
22   or service was so scheduled at least 10 business days be-  
23   fore such item or service is to be furnished (or in the case  
24   such notification was made pursuant to a request by such

1 participant, beneficiary, or enrollee), 3 business days)  
2 after the date on which the health plan receives such noti-  
3 fication, provide to the participant, beneficiary, or enrollee  
4 (through mail or electronic means, as requested by the  
5 participant, beneficiary, or enrollee) a notification includ-  
6 ing the following:

7           “(1) Whether or not the provider or facility is  
8           a participating provider or a participating facility  
9           with respect to the health plan with respect to the  
10          furnishing of such item or service and—

11           “(A) in the case the provider or facility is  
12           a participating provider or facility with respect  
13           to the health plan with respect to the furnishing  
14           of such item or service, the contracted rate  
15           under such plan for such item or service; and

16           “(B) in the case the provider or facility is  
17           a nonparticipating provider or facility with re-  
18           spect to such plan, a description of how such  
19           participant, beneficiary, or enrollee may obtain  
20           information on providers and facilities that,  
21           with respect to such health plan, are partici-  
22           pating providers and facilities.

23           “(2) The good faith estimate included in the  
24          notification received from the provider or facility.

1           “(3) A good faith estimate of the amount the  
2 health plan is responsible for paying for items and  
3 services included in the estimate described in para-  
4 graph (2).

5           “(4) A good faith estimate of the amount of  
6 any cost-sharing (including with respect to the de-  
7 ductible and any copayment or coinsurance obliga-  
8 tion) for which the participant, beneficiary, or en-  
9 rollee would be responsible for such item or service  
10 (as of the date of such notification).

11          “(5) A good faith estimate of the amount that  
12 the participant, beneficiary, or enrollee has incurred  
13 toward meeting the limit of the financial responsi-  
14 bility (including with respect to deductibles and out-  
15 of-pocket maximums) under the health plan (as of  
16 the date of such notification).

17          “(6) In the case such item or service is subject  
18 to a medical management technique (including con-  
19 current review, prior authorization, and step-therapy  
20 or fail-first protocols) for coverage under the health  
21 plan, a disclaimer that coverage for such item or  
22 service is subject to such medical management tech-  
23 nique.

24          “(7) A disclaimer that the information provided  
25 in the notification is only an estimate based on the

1       items and services reasonably expected, at the time  
2       of scheduling (or requesting) the item or service, to  
3       be furnished and is subject to change.

4           “(8) Any other information or disclaimer the  
5       health plan determines appropriate that is consistent  
6       with information and disclaimers required under this  
7       section.

8           “(b) **HEALTH PLAN DEFINED.**—In this section, the  
9       term ‘health plan’ means a group health plan and health  
10      insurance coverage offered by a heath insurance issuer in  
11      the group or individual market and includes a grand-  
12      fathered health plan (as defined in section 1251(e) of the  
13      Patient Protection and Affordable Care Act).”.

14           (2) **INTERNAL REVENUE CODE OF 1986 AMEND-**  
15       **MENT.**—

16           (A) **IN GENERAL.**—Subchapter B of chap-  
17       ter 100 of the Internal Revenue Code of 1986  
18       is amended by adding at the end the following  
19       new section:

20       **“SEC. 9816. ADVANCED EXPLANATION OF BENEFITS.**

21           “(a) **IN GENERAL.**—Beginning on January 1, 2022,  
22      each health plan shall, with respect to a notification sub-  
23      mitted under section 1128A(t)(1)(B) of the Social Secu-  
24      rity Act by a health care provider or health care facility,  
25      respectively, to the health plan for a participant or bene-

1     ficiary under such health plan scheduled to receive an item  
2     or service from the provider or facility, not later than 1  
3     business day (or, in the case such item or service was so  
4     scheduled at least 10 business days before such item or  
5     service is to be furnished (or in the case such notification  
6     was made pursuant to a request by such participant or  
7     beneficiary), 3 business days) after the date on which the  
8     health plan receives such notification, provide to the par-  
9     ticipant or beneficiary (through mail or electronic means,  
10    as requested by the participant or beneficiary) a notifica-  
11    tion including the following:

12               “(1) Whether or not the provider or facility is  
13               a participating provider or a participating facility  
14               with respect to the health plan with respect to the  
15               furnishing of such item or service and—

16               “(A) in the case the provider or facility is  
17               a participating provider or facility with respect  
18               to the health plan with respect to the furnishing  
19               of such item or service, the contracted rate  
20               under such plan for such item or service; and

21               “(B) in the case the provider or facility is  
22               a nonparticipating provider or facility with re-  
23               spect to such plan, a description of how such  
24               participant or beneficiary may obtain informa-  
25               tion on providers and facilities that, with re-

1           spect to such health plan, are participating pro-  
2           viders and facilities.

3               “(2) The good faith estimate included in the  
4 notification received from the provider or facility.

5               “(3) A good faith estimate of the amount the  
6 health plan is responsible for paying for items and  
7 services included in the estimate described in para-  
8 graph (2).

9               “(4) A good faith estimate of the amount of  
10          any cost-sharing (including with respect to the de-  
11          ductible and any copayment or coinsurance obliga-  
12          tion) for which the participant or beneficiary would  
13          be responsible for such item or service (as of the  
14          date of such notification).

15               “(5) A good faith estimate of the amount that  
16               the participant or beneficiary has incurred toward  
17               meeting the limit of the financial responsibility (in-  
18               cluding with respect to deductibles and out-of-pocket  
19               maximums) under the health plan (as of the date of  
20               such notification).

21                 “(6) In the case such item or service is subject  
22                 to a medical management technique (including con-  
23                 current review, prior authorization, and step-therapy  
24                 or fail-first protocols) for coverage under the health  
25                 plan, a disclaimer that coverage for such item or

1       service is subject to such medical management tech-  
2       nique.

3           “(7) A disclaimer that the information provided  
4       in the notification is only an estimate based on the  
5       items and services reasonably expected, at the time  
6       of scheduling (or requesting) the item or service, to  
7       be furnished and is subject to change.

8           “(8) Any other information or disclaimer the  
9       health plan determines appropriate that is consistent  
10      with information and disclaimers required under this  
11      section.

12          “(b) HEALTH PLAN DEFINED.—In this section, the  
13      term ‘health plan’ means a group health plan, including  
14      any group health plan that is a grandfathered health plan  
15      (as defined in section 1251(e) of the Patient Protection  
16      and Affordable Care Act).”.

17                   (B) CONFORMING AMENDMENT.—Section  
18      9815(a) of the Internal Revenue Code of 1986  
19      is amended—

20                   (i) in paragraph (1), by striking “(as  
21                   amended by the Patient Protection and Af-  
22                   fordable Care Act)” and inserting “(other  
23                   than the provisions of section 2730 of such  
24                   Act)”; and

(C) CLERICAL AMENDMENT.—The table of sections for such subchapter is amended by adding at the end the following new item:

“Sec. 9816. Advanced explanation of benefits.”.

## 15 "SEC. 716. ADVANCED EXPLANATION OF BENEFITS.

16        “(a) IN GENERAL.—Beginning on January 1, 2022,  
17 each health plan shall, with respect to a notification sub-  
18 mitted under section 1128A(t)(1)(B) of the Social Secu-  
19 rity Act by a health care provider or health care facility,  
20 respectively, to the health plan for a participant or bene-  
21 ficiary under such health plan scheduled to receive an item  
22 or service from the provider or facility, not later than 1  
23 business day (or, in the case such item or service was so  
24 scheduled at least 10 business days before such item or  
25 service is to be furnished (or in the case such notification

1 was made pursuant to a request by such participant or  
2 beneficiary), 3 business days) after the date on which the  
3 health plan receives such notification, provide to the par-  
4 ticipant or beneficiary (through mail or electronic means,  
5 as requested by the participant or beneficiary) a notifica-  
6 tion including the following:

7           “(1) Whether or not the provider or facility is  
8           a participating provider or a participating facility  
9           with respect to the health plan with respect to the  
10          furnishing of such item or service and—

11           “(A) in the case the provider or facility is  
12           a participating provider or facility with respect  
13           to the health plan with respect to the furnishing  
14           of such item or service, the contracted rate  
15           under such plan for such item or service; and

16           “(B) in the case the provider or facility is  
17           a nonparticipating provider or facility with re-  
18           spect to such plan, a description of how such  
19           participant or beneficiary may obtain informa-  
20           tion on providers and facilities that, with re-  
21           spect to such health plan, are participating pro-  
22           viders and facilities.

23           “(2) The good faith estimate included in the  
24          notification received from the provider or facility.

1           “(3) A good faith estimate of the amount the  
2 health plan is responsible for paying for items and  
3 services included in the estimate described in para-  
4 graph (2).

5           “(4) A good faith estimate of the amount of  
6 any cost-sharing (including with respect to the de-  
7 ductible and any copayment or coinsurance obliga-  
8 tion) for which the participant or beneficiary would  
9 be responsible for such item or service (as of the  
10 date of such notification).

11          “(5) A good faith estimate of the amount that  
12 the participant or beneficiary has incurred toward  
13 meeting the limit of the financial responsibility (in-  
14 cluding with respect to deductibles and out-of-pocket  
15 maximums) under the health plan (as of the date of  
16 such notification).

17          “(6) In the case such item or service is subject  
18 to a medical management technique (including con-  
19 current review, prior authorization, and step-therapy  
20 or fail-first protocols) for coverage under the health  
21 plan, a disclaimer that coverage for such item or  
22 service is subject to such medical management tech-  
23 nique.

24          “(7) A disclaimer that the information provided  
25 in the notification is only an estimate based on the

1       items and services reasonably expected, at the time  
2       of scheduling (or requesting) the item or service, to  
3       be furnished and is subject to change.

4           “(8) Any other information or disclaimer the  
5       health plan determines appropriate that is consistent  
6       with information and disclaimers required under this  
7       section.

8           “(b) HEALTH PLAN DEFINED.—In this section, the  
9       term ‘health plan’ means a group health plan and health  
10      insurance coverage offered by a health insurance issuer  
11      in the group market and includes a grandfathered health  
12      plan (as defined in section 1251(e) of the Patient Protec-  
13      tion and Affordable Care Act) that is such a plan or cov-  
14      erage.”.

15                   (B) CONFORMING AMENDMENT.—Section  
16      715(a) of the Employee Retirement Income Se-  
17      curity Act of 1974 (29 U.S.C. 1185d(a)) is  
18      amended—

19                   (i) in paragraph (1), by striking “(as  
20       amended by the Patient Protection and Af-  
21       fordable Care Act)” and inserting “(other  
22       than the provisions of section 2730 of such  
23       Act)”; and

24                   (ii) in paragraph (2), by inserting  
25       “(other than the provisions of section 2730

1                   of such Act)” after “a provision of such  
2                   part A”.

3                   (C) CLERICAL AMENDMENT.—The table of  
4                   contents in section 1 of the Employee Retire-  
5                   ment Income Security Act of 1974 is amended  
6                   by inserting after the item relating to section  
7                   714 the following new items:

“Sec. 715. Additional market reforms.

“Sec. 716. Advanced explanation of benefits.”.

8                   (b) HEALTH CARE PROVIDERS AND FACILITIES.—  
9 Section 1128A of the Social Security Act (42 U.S.C.  
10 1320a–7a) is amended by adding at the end the following  
11 new subsection:

12                  “(t)(1) Each health care provider and health care fa-  
13 cility shall, beginning January 1, 2022, in the case of an  
14 individual who schedules an item or service to be furnished  
15 to such individual by such provider or facility at least 3  
16 business days before the date such item or service is to  
17 be so furnished, not later than 1 business day after the  
18 date of such scheduling (or, in the case of such an item  
19 or service scheduled at least 10 business days before the  
20 date such item or service is to be so furnished (or if re-  
21 quested by the individual), not later than 3 business days  
22 after the date of such scheduling or such request)—

23                  “(A) inquire if such individual is enrolled in a  
24 group health plan, group or individual health insur-

1       ance coverage offered by a health insurance issuer,  
2       or a Federal health care program (and if is so en-  
3       rolled in such plan or coverage, seeking to have a  
4       claim for such item or service submitted to such  
5       plan or coverage); and

6               “(B) provide a notification of the good faith es-  
7       timate of the expected charges for furnishing such  
8       item or service (including any item or service that is  
9       reasonably expected to be provided in conjunction  
10      with such scheduled item or service) to—

11               “(i) in the case the individual is enrolled in  
12       such a plan or such coverage (and is seeking to  
13       have a claim for such item or service submitted  
14       to such plan or coverage), such plan or issuer  
15       of such coverage; and

16               “(ii) in the case the individual is not de-  
17       scribed in clause (i) and not enrolled in a Fed-  
18       eral health care program, the individual.

19       “(2) Each health care provider or health care facility  
20      that fails to provide the estimate as required under para-  
21      graph (1) shall be subject to a civil monetary penalty in  
22      an amount not to exceed \$10,000 for each such failure.  
23      The provisions of this section (other than subsection (a),  
24      subsection (b), the first sentence of subsection (c)(1), and  
25      subsection (o)) shall apply to a civil monetary penalty im-

1 posed under the preceding sentence in the same manner  
2 as such provisions apply to a penalty or proceeding under  
3 subsection (a).

4       “(3) In this subsection—

5           “(A) the terms ‘health insurance issuer’, ‘group  
6        health plan’, ‘group health insurance coverage’, and  
7        ‘individual health insurance coverage’ have the  
8        meaning given such terms, respectively, in section  
9        2791 of the Public Health Service Act; and

10          “(B) the term ‘Federal health care program’  
11        has the meaning given such term in section  
12        1128B(f).”.

